Submission / Further Submissions	ent on Submissions and Further Submissio Submission of the Oil Companies	Section 42A Report	Response of the Oil Companies Changes from the text of the Plan Change as it was when proposed are shown as additions underlined and deletions in strikethrough
Submission 3.5  Definition of Sign	Support the definition, except to the extent that it is exceptionally broad and could be read to include any face of a building or structure that is painted in recognisably "corporate colours" and also any sign necessary for traffic direction or instruction within a site. The submission also sought to ensure that the test of "visibility" from outside the site was not too restrictive: and considered that the test should relate to whether the signage is directed to and clearly legible to people outside the side.	Accept in Part – Para 33, Page 9.  The intention of the sign definition is not to capture buildings painted in a corporate colour, and amendments are required to recognise this. The phrase "directed to and legible to a person" is unclear and should not be included.	Accept the recommendation in the Section 42A Report and amend the definition of sign as follows:  Sign: Means any device or facility, graphics or display that is visible from outside the site, for the purposes of: identification of, or provision of information about any building, activity, site; providing directions; or promoting goods, services or events. Signage may be part of, attached, or projected onto any building, site, or structure, or other object. Any sign may be illuminated and may contain moving content, including changing content and digital signage. A building or structure that is painted in corporate colours does not, of itself, constitute signage.  The recommendation in the Section 42A Report is consistent with the intent of the Oil Companies submission.
Submission 3.2 Objective 8A.3.2.1	Support objective 8A.3.2.1 which recognises the potential adverse effects of signage on amenity values and the safety and efficiency of the land transport network, whilst appropriately recognising the benefits signage provides to communities and businesses.	Accept in Part (inferred, as no specific reference to this submission point) – Para 42, Page 10  Two modifications are proposed in response to submissions by others for the following reasons:  • Adding reference to network utility operators within the objective is supported as it is relevant to this sector.	Accept the recommendation in the Section 42A Report and retain objective 8A.3.2.1 albeit with two modifications as follows:  (a) supports the needs of the community, network utility operators and businesses, to identify and advertise businesses and activities; and  (b) maintains the local character and amenity values, while ensuring and the safe and efficient functioning of the transport network

Submission 3.2 Policy 8A.3.3.1	Support policy 8A.3.3.1 which recognises that the placement of signs can have adverse effects on zones that are generally considered more sensitive to amenity effects, and therefore seeks to manage new signage in these zones.	The addition of "while ensuring" does not alter the purpose and retains the balance of the overall intent of the objective and therefore is supported.  Accept (inferred, as no submissions sought otherwise) – Para 43, Page 10	The recommendation in the Section 42A Report is consistent with the intent of the Oil Companies submission.  Accept the recommendation in the Section 42A Report and retain policy 8A.3.3.1 without modification, as follows:  Manage the number, size and design of signs in the Open Space Zones, Rural Zones, and Residential Zones to maintain the character and amenity values of these zones.  The recommendation in the Section 42A Report is consistent with the intent of the Oil Companies submission.
Submission 3.6 Policy 8A.3.3.2	Retain Policy 8A.3.3.2 subject to an amendment to clarify how, and to what degree, the 'amenity value of the adjoining residential zone' might be adversely affected (or alternatively protected).	Reject – Para 46, Page 11  It is not considered necessary to amend the policy to define the scope of matters given the submission point is addressed via the proposed rule framework and because:  • The rule framework provides for a permitted level of signs on Business and Special Activity Zone land without the need for resource consent, which sets a permitted baseline for a range of signage including freestanding signs, signs on buildings, and the direction of traffic such that visibility of the sign alone is not the starting point for assessment; and • Signs that fail to meet the permitted standards are elevated	Accept the recommendation in the Section 42A Report and retain Policy 8A.3.3.2.  The intent of the Oil Companies submission is partially met, and the Oil Companies accept the analysis in the Section 42A Report, that the "adjoining residential zone" will be given some context by the acceptance of other submissions which require restricted discretionary activity consent for signs within 10m of a residential zone boundary.

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		Discretionary Activity status	
		under Rule 8A.3.4.5. The matters	
		of discretion relevant to this Rule	
		are identified at 8A.3.4.14 in	
		which (f) specifically addresses	
		the circumstances on how	
		signage may impact residential	
		amenity through "location,	
		design or proximity".	
Submission 3.7	Retain Policy 8A.3.3.3(b) subject to an	Reject – Para 57, Page 12	Reject the recommendation in the Section 42A Report and
Policy 8A.3.3.3	amendment to acknowledge that the	It is not considered necessary to amend	amend Policy 8A.3.3.3(b) as sought in evidence.
(b)	erection of signage will alter the visual	Policy 8A.3.3.3(b) because:	, , , ,
` '	amenity and character of a site, but that	The use of the term "maintains" is	Refer evidence.
	any such change should not detract from	in reference to the surrounding	
	the character and amenity of the site	context and therefore is not	
	and surrounding area.	unduly restrictive or inflexible as	
		would be the case with use of	
		stronger avoidance terms such as	
		'prevent' or 'protect'.	
		The rule framework provides a	
		permitted baseline for	
		comparison so that the requested	
		amendment would be	
		unnecessary and could result in	
		,	
Further	The Oil Commence annead nonverted	lowering the intent of the policy.	Assessed the processing detical in the Coeties 424 Deposit and
	The Oil Companies opposed requested	Accept the further submission and reject	Accept the recommendation in the Section 42A Report and
Submission	amendments to Policy 8A.3.3.3 by Alison	the primary submission - Para 54, Page 12	retain policy 8A.3.3.1 without modification.
	Tindale (submission 2.6) on the basis	It is not considered appropriate to make	
Proposed	that:	the changes sought by the primary	The reasons for the recommendation in the Section 42A
Policy 8A.3.3.3	Clause (d) specifically	submitter because:	Report are consistent with those of the Oil Companies in the
	addresses the protection of	Removing "residential" broadens	further submission.
	residential amenity due to the	the scope of the policy to include	
	sensitive nature of this activity.	highly sensitive and less sensitive	
	Deletion of "residential" from	zones / activities, when the policy	
	Clause (d) would unnecessarily	is specifically referring to	
	broaden that policy to apply to	residential (as sensitive)	

	business and industrial zones which is inappropriate as those activities are less sensitive, a lower standard of amenity is generally acceptable in those zones and they are already addressed by clause (b), which provides for the maintenance of the broader character and visual amenity of the site and surrounding area;  • Shifting (i) and (iii) of Proposed Policy 8A.3.3.3 (e) would only be appropriate if the status of Rule 8A.3.4.7 was a Restricted Discretionary Activity (rather than a Discretionary Activity) – which it is not.	activities. To make the change would therefore remove the clarity and intent of the policy;  The change sought to (i) and (iii) is inappropriate for a full discretionary activity. These clauses need to be retained here in order to be properly considered. To do otherwise would reduce the clarity of the policy level direction.	
Submission 3.3	Retain Rule 8A.3.4.1 permitted activity	Accept – Para 37, Page 10	Accept the recommendation in the Section 42A Report and:
Rule 8A.3.4.1	rule for health and safety signage	Accept in Part / Accept / Accept the	
	without any associated performance	further submission and reject the primary	1. Retain Rule 8A.3.4.1 without modification as follows:
Frontle e o	standards.	submission of NZTA – Para 78, Page 15	Any health and safety sign = Permitted
Further Submission	The Oil Companies opposed a submission by New Zealand Transport	Rule 8A.3.4.1 permits any health and	2. Include a new definition of Health and Safety Sign as
Judinission	Limited ("NZTA") (submission 6.5) that	· · · · · · · · · · · · · · · · · · ·	follows:
Rule 8A.3.4.1	sought to amend Rule 8A.3.4.1 to ensure	a Health and Safety Sign is supported as it	Health and Safety Sign: A sign affixed to a structure or building
	all health and safety signage visible from	would provide clarity on the purpose and	for the sole purpose of providing a health and safety warning
	State Highway 2 be permitted only	1	or identifying hazardous substances that is required by
	where the sign complies with permitted	absence of a definition or any permitted	legislation or the regulations made under those Acts. This
	performance standards 8A.3.4.8 to	activity standards to support Rule 8A.3.4.1	includes but is not limited to the Health and Safety at Work Act
	8A.3.4.13. The Oil Companies stated that	leaves this provision open to	2015 and the Hazardous Substances and New Organisms Act
	if permitted health and safety signage is		1996. A health and safety sign excludes any additional
	restricted to that required by law, then it		advertising or content not required by the relevant legislation
	follows that such the signage is more	administrators when attempting to apply	(which would be assessed as a 'sign' and those provisions
	likely than not reasonably located and	1 7	would apply) and is not directly illuminated, digital or contains
i .	designed. Also that Health and safety	definition, clarification that a health and	<u>changing content</u> .

Rule 8A.3.4 (b) Exemptions	signage is generally directed to persons within a site, to ensure for their health and safety.  Delete exemption (b) insofar as signage indicating hazardous substances used at a hazardous facility is considered to already be a permitted activity pursuant to the exemption in Rule 8A.3.4(b). If necessary, include a new definition of "health and safety" sign which includes any signs required by legislation.	safety sign cannot contain any other advertising or branding to avoid duplication or crossover with the temporary and permanent sign provisions is required, as is the addition of a sentence to the "sign" definition to expressly excluding "health and safety signs".  Exemption (b) should be deleted. It would become largely unnecessary and could be adequately captured by the rule	<ol> <li>Do not require health and safety signs to meet the permitted activity standards 8A.3.4.9 to 8A.3.4.13.</li> <li>Delete exemption (b) under Table 8A.3.4 as a consequence of inserting the 'health and safety sign' definition and instead add the following exemption clause (into (b)); o Signs indicating hazardous substances used at a hazardous facility. The permitted activity standards 8A.3.4.8 to 8A.3.4.13 do not apply to Health and Safety Signs under Rule 8A.3.4.1.</li> </ol>
Submission 3.8  New definition of health and safety sign	Insert a new definition for a 'Health and Safety Sign' to provide clarity on what meets the criteria for a permitted activity under Rule 8A.3.4.1.	permitting health and safety signage. The current exemption clause could therefore be deleted as hazardous signage would fall within the scope of the HSNO requirements.	5. Add the following to the definition for "Signs";  This definition excludes 'Health and Safety' signs.  The recommendations in the Section 42A Report are consistent with the intent of the Oil Companies submission.
Further Submission New definition of health and safety sign	The Oil Companies supported a request by Powerco (submission 4.4) to add a definition for "Health and Safety Sign", to provide clarity for what meets the criteria for a permitted activity under Rule 8A.3.4.1.	There is no need for health and safety signs to meet the performance standards as this could elevate them to require resource consent (under Rule 8A.3.4.5) when they are legally required. The addition of an exemption under the Table 8A.3.4 can clarify this.	
Submission 3.3. Rule 8A.3.4.3	Supported the Restricted Discretionary Activity status of illuminated signs in Residential and Rural Zones.	Accept (inferred, as no submissions sought otherwise) - Para 93, Page 18	Accept the recommendation in part in the Section 42A Report, noting that the status of illuminated signs in Residential, Rural (and Open Space) zones remains restricted discretionary although a range of changes to the rules are recommended to:  • Clarify that illuminated signs in Residential, Rural (and Open Space) zones are restricted discretionary irrespective of whether they are internally or externally illuminated and the addition of the following matter of discretion: including any effects of illumination or glare; and  • Clarify that illuminated signs in the Business Commercial, Business Industrial and Special Activity

			zones that are within 10m of a residential zone boundary require restricted discretionary activity consent.  The recommendations in the Section 42A Report are consistent with the intent of the Oil Companies submission, insofar as:  • It is the illuminated sign itself that must be within 10m of the residential zone boundary – not the site upon which the sign is located; and  • The existing matters of discretion for signs in Business Commercial, Business Industrial and Special Activity zones are adequate to address the intent of the addition.  However, the matter of discretion to be added to the Residential, Rural (and Open Space) is considered to be too broad and should be amended to read as follow:  Including any effects of illumination or glare on adjoining residential properties."  This is more specifically targeted to address the intent of the change in the rule (illumination within 10m of an adjoining residential zone). The inclusion of a broader matter of discretion is opposed because it infers a much wider retention of discretion than can be attributed to the change proposed.
Rule 8A.3.4.5	Support a restricted discretionary status for signs (other than temporary signs) which do not comply with one or more of the permitted activity standards.	There does not appear to be a specific recommendation in respect of this submission point, however it is clear from the S42A Report that the status of signs other than temporary signs) which do not comply with one or more of the permitted activity standards will remain restricted discretionary.	Make a specific recommendation to retain Rule 8A.3.4.5 without modification, as follows:  Any sign (other than a temporary sign) which does not comply with one or more of the permitted standards at 8A.3.4.9 – 8A.3.4.13  Making such a recommendation would be consistent with the intent of the Oil Companies submission.

Further Submission

Rule 8A.3.4.6

NZTA seeks addition of standards to apply to all signs to control luminance and animation of digital signage where visible from a state highway or road in the interests of traffic safety and also so there is guidance on what is appropriate (which is based on the NZTA guidance manual for advertising signs).

The Oil Companies opposed a request by NZTA (submission 6.10) to include two and extensive new rules relating to temporary signs and signs visible from roads, and to also include a number of additional ("good practice") standards for illuminated signage. The Oil Companies opposed the inclusion of the standards because:

 The justification for the changes was that they would control digital signs, however the changes sought did not seem to only apply to that part of a sign which is digital but to the sign itself.

The Oil Companies sought that if the standards were to be included, they should only be applied to that part of a sign that is digital (i.e.: at a service station, the pricing component of the prime sign might be subject to the standard, but the balance of the prime sign should not be restricted by the standards relating to digital signage.

Accept the primary submission of NZTA relating to digital signage, but also accept the further submission of the Oil Companies and accept the submission of NZTA - Para 104, Page 20 and Para 107, Page 21

Afford digital signs a Restricted Discretionary Activity status where the matters of discretion can be identified and a matter of discretion in relation to illumination could be added to guide the assessment.

Notwithstanding that, acknowledging that the purpose of the rule is to manage the effects of the digital element of the sign, and noting that it will be that component that is assessed with respect to the impact of the digital element of the sign and that the non-digital components of the sign will be subject to the relevant permitted standards, to avoid confusion an 'Advice Note' should be added below table 8A.3.4 to clarify only the 'digital' elements of the sign will be assessed for purposes of Rule 8A.3.4.6.

Accept the recommendation in part in the Section 42A Report to:

- Make any digital sign or sign with moving or changing content restricted discretionary;
- Add the following matters for discretion:
  - (i) <u>The illumination effect from digital signs or</u> glare resulting in distraction to road users
  - (ii) The potential for obstruction, confusion or distraction in the observance of traffic directions, controls or conditions; and
  - (iii) The potential for obstruction to sightlines to intersections, corners, bends in roads and vehicle and pedestrian entrances.

However, while the proposed recommendation (para 107) that only the 'digital' elements of the sign will be assessed for purposes of Rule 8A.3.4.6 should be accepted, the 'implementation' recommendation to add an advice note below table 8A.3.4 ["For the purposes of Rule 8A.3.4.6, only the digital components of the sign will be subject to the rule."] does not give effect to the intent of the oil Companies submission and should be rejected.

A number of consequential ("tidy up") changes are also required.

Refer evidence.

Submission 3.3 Rule 8A.3.4.7	Supported discretionary activity status for a sign (other than a temporary sign) which is not situated on a site to which the sign relates.	Accept the submission - Para 110, Page 21	Accept the recommendation in the Section 42A Report to retain discretionary activity rule 8A.3.4.7 as follows:  Any sign (other than a temporary sign) which is not situated on a site to which the sign relates  Making such a recommendation would be consistent with the intent of the Oil Companies submission.  However, as a result of another submission, the S42A Report recommends amending Rule 8A.3.4.11(h) Signs on buildings and other structures in Business Commercial Zones, Business Industrial and Special Activity Zones to require that these must (iii) be situated on the site to which the sign relates; It is not necessary to include that standard as proposed. The standard is a standard relating to signs, other than temporary signs, and which are permitted activities, however as any such sign is automatically discretionary (Rule 8A.3.4.7), this new proposed new standard is not required and should not be included.
Submission 3.9	Support in part the rules pertaining to free-stranding signs in Business	Reject the Submission - Para 135, Page 26	The recommendation in the Section 42A Report should be acknowledged. The analysis in the Section 42A Report
Rule 8A.3.4.10	Commercial zones, Business Industrial zones and Special Activity zones.	Having regard to the Council's urban design adviser's input, retain the	inappropriately considers the impact of extending the area of all free-standing signs and fails to acknowledge that the scope
Free-Standing	zones and special Activity zones.	maximum area of any free-standing sign,	of the submission is limited to service station signs. The Oil
Signs in	Clause (b)(ii) and (c) of Rule 8A.3.4.10	visible in any one direction shall not	Companies consider it appropriate to extend the permitted
Business	permit free standing signs in Business	exceed 7.5m <sup>2</sup> because:	area to sanction prime signs at service station sites – noting a
Commercial	Commercial Zones and in Business	• the provisions would still allow	prime sign is a standard feature of those sites, that they are
Zones,	Industrial and Special Activity Zones to a	consideration of larger signs on a	integral to and consistent with the development on site and
Business	height of 8m and 9m respectively and a	site by site basis;	that they are important to ensuring the safe and efficient
Industrial	width of 2m (i.e. 16m <sup>2</sup> and 18m <sup>2</sup> ).	<ul> <li>the urban context of Upper Hutt</li> </ul>	movement of traffic.
Zones, and	Notwithstanding this, clause (d) restricts	and the numerous pockets of	
Special Activity	the maximum permitted area to be	commercial zoned land within	The Oil Companies accept, however, that restricted
Zones	7.5m <sup>2</sup> .	otherwise predominantly	discretionary activity status might be appropriate where a
		residential zoned areas does not	service station is adjacent to residentially zoned land, and that

Amend clause (d) of Rule 8A.3.4.10 to permit prime signs at service station sites by increasing the maximum permitted area from 7.5m<sup>2</sup> to 16m<sup>2</sup> at service stations only.

lend itself to permitted activity status for such signs; and

• setting the permitted threshold so high could result in inappropriate signage or potential adverse effects in some cases. This is especially so as the purpose of the provisions is to address all commercial zoned land and freestanding signs, not just that owned and operated by the submitters.

in the Upper Hutt context, this is more often than not likely to be the case. Accordingly, accept the recommendation in the Section 42A Report.

The intent of the Oil Companies submission is not met, but the Oil Companies accept the recommendation in the Section 42A Report.

Further	The Oil Companies oppose a submission	Accept the further submission and reject	Accept the recommendation in the Section 42A Report and
Submission	by Allison Tindale (submission 2.11)	the primary submission	retain separate performance standards for Rules 8A.3.4.10
	seeking to combine the performance	Para 139, Page 26	and 8A.3.4.12.
Rule 8A.3.4.10	standard of Rules 8A.3.4.10 and 12.	, 5	
		It is appropriate to provide two separate	Making such a recommendation would be consistent with the
		performance standards for 'free-standing	intent of the Oil Companies submission.
		signs in Business Commercial Zones,	'
		Business Industrial Zones and Special	
		Activity Zones' and 'signs for direction of	
		traffic on a site in Business Commercial,	
		Business Industrial Zones and Special	
		Activity Zones' (Rule 8A.3.4.10 and	
		8A.3.4.12 respectively) because:	
		• Rule 8A.3.4.12 specifically	
		requires the content for signs for	
		direction of traffic to "be limited	
		to directional purposes". This	
		would mean that free-standing	
		signs in Business Commercial	
		Zones, Business Industrial Zones	
		and Special Activity Zones could	
		also only be erected if they were	
		for directional purposes, which	
		defeats the purpose of Rule	
		8A.3.4.10.	
		<ul> <li>Combining the standards would</li> </ul>	
		restrict sites with less than 50m of	
		road frontage to only one	
		directional sign <b>or</b> one	
		freestanding sign as a permitted	
		activity which is unduly	
		restrictive. The framework	
		should encourage directional	
		signage as a permitted activity,	
		irrespective of the other free-	
		standing signage standards. This	

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		will ensure developments can	
		erect directional signage without	
		foregoing free-standing signs	
		(which are generally erected for	
		site identification and or business	
		advertisement purposes).	
Submission	The Oil Companies seek that Rule	Accept the submission	Accept the recommendation in the Section 42A Report and
3.10	8A.3.4.10 is retained, subject to a minor	Para 154, Page 29	amend Rule 8A.3.4.12 as follows:
	grammatical correction to ensure		
Rule 8A.3.4.12	consistent referencing within the rule,	The requested changes are appropriate	Signs for direction of traffic on a site in Business Commercial
	and an increase to the maximum	because:	Zones, Business Industrial Zones and Special Activity Zones
	permitted area of a directional sign to	They represent relatively minor	
	1m <sup>2</sup> visible in any one direction.	increases to the height and face	(a) The maximum vertical dimension of the sign shall not
	,	area of the sign;	exceed 1. <u>2</u> m.
		The Councils Urban Designer has	(b) The maximum area of the sign, visible in any one
		advised no concern with the	direction, shall not exceed $0.5  \underline{1}\text{m}^2$ .
		requests; and	_
		<ul> <li>From a traffic safety perspective,</li> </ul>	Making such a recommendation would be consistent with the
		the 1.2m height is consistent with	intent of the Oil Companies submission.
		maintaining driver visibility splays	intent of the on companies submission.
		when entering a road (note that	
		I =	
		this change was sought as a result	
- · ·	TI 011 0	of submission 1.6).	
Further	The Oil Companies opposed in part a	Reject the further submission of the Oil	Reject the recommendation in the Section 42A Report and
Submission	request by NZTA (submission 6.13) to	Companies and accept (albeit in part) the	amend Rule 8A.3.4.13(c) as sought in evidence.
	insert a new rule which sought, in	submission of NZTA.	
Rule	addition to standards for 8A.4.3.13(a)	Para 167, Page 31.	Refer evidence.
8A.3.4.13(c)	and (c), to insert new 8A.3.4.13(h) that	There is no duplication for the following	
	adds standards for location etc to both	reasons:	
	>70km roads and < 70km roads. The Oil	<ul> <li>Standard (a) is more generally</li> </ul>	
	Companies consider that the additional	applicable to obscuring signs	
	rule:	whereas the requested insertion	
	<ul> <li>Duplicates the intention of</li> </ul>	provides specific clarity in terms	
	standard 8A.3.4.13 (a);	of distances in relation to	
	<ul> <li>Is unclear in its application</li> </ul>	intersections which is currently	
	because it specifically applies to	referenced by 8A.3.4.13 (c). This	
		, , , ,	I .

	signs 'within road environments' and the term 'road environment' is not defined and the submitter does not propose to include a definition. The Oil Companies considered that the phrase 'road reserve' is more appropriate than 'road environment'.	is more precise and would improve certainty for plan users. Therefore, it is recommended the standard be accepted and rather than inserted as a new standard, incorporated with (c).	
Rule 8A.3.4.13(f)	The Oil Companies support condition (f) of Rule 8A.3.4.13 relating to signage visible from State Highways. However, the Oil Companies propose an amendment to clause (iii) of Rule 8A.3.4.13(f) to clarify the nature of the 'view' that shall be unrestricted for motorists. It is considered the intent of clause (iii) is to ensure the placement of signage does not obstruct motorists' view of the road, and an amendment to clarify that is required.	Reject Para 162, Page 30  It is considered that the insertion of the words 'of the road' could result in an unintended narrowing of the scope by excluding other components such as visibility splays from driveways.	Reject the recommendation in the Section 42A Report and amend Rule 8A.3.4.13(f) as sought in evidence.  Refer evidence.
Submission 3.4 Rule 8A.3.4.14(e)	The Oil Companies support Rule 8A.3.4.14.(e)-Matters of discretion insofar as it appropriately retains the Council's discretion to consider whether there is a functional need for a sign to exceed the permitted size and / or location.	Accept in Part (inferred) Refer Para 131, Page 32  As a result of another submission (2.14) it is proposed to reword matter (b) to neutralise the assessment criteria while still retaining the intent and scope of relevant matters, and to split matter (e) into two parts while retaining the focus on the 'sign' rather than widen the scope to the 'site' more generally.	Accept the recommendation in the Section 42A Report by amending Rule 8A.3.4.14 as follows:  (b) Effect of the sign on the appearance of the building to which it is attached due to: (i) The proportion of the sign to the building façade; and (ii) The location of and design of the sign, including the colour, display, materials, and how the sign relates to any architectural features on the building; and (iii) The number of signs on the building

	(e) Whether there are any special circumstances or functional
	need for proposed signage including operational, directional
	or safety reasons;
	(f) Whether vegetation or landscaping would mitigate the
	visual impact of the sign.
	Making such a recommendation would be consistent with the intent of the Oil Companies submission.